



Leicester  
City Council

**WARDS AFFECTED**  
All Wards

**FORWARD TIMETABLE OF CONSULTATION AND MEETINGS:**  
Cabinet

**6<sup>th</sup> September 2004**

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**Learning Disabilities – Day Services Modernisation Programme**

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**Report of the Corporate Director, Social Care & Health Department**

**1. Purpose of the Report**

- 1.1 The report brings to Cabinet's attention the need to modernise and reprovide Learning Disability Day Centres as per the requirements of the Government's White Paper 'Valuing People'.
- 1.2 The report also briefly outlines the Social Care & Health Department's plans to modernise/reprovide large day centres and gives an indication of financial resources required to carry out the day services reprovion and modernisation programme.

**2. Recommendations**

Cabinet is recommended to:

- (a) Note the need to meet the requirement of the 'Valuing People' paper to modernise Learning Disability Day Services by providing modern community based services.
- (b) Endorse the modernisation of Day Services plans (Appendix 1) which have received support from the Social Care & Personal Health Scrutiny Committee and have been agreed by the Learning Disabilities Partnership Board.
- (c) Note the need to modernise Hastings Road Day Centre to provide specialist services to people with profound learning disabilities, eventually on a 24/7 basis.
- (d) Agree the timescales outlined in the Day Services reconfiguration plan outlined in paragraph 4.
- (e) Agree to receive a further detailed report on Corporate property by the Service Director (Property) which will indicate how the financial requirement outlined in paragraph 5 will be met.

### **3. Summary**

In 2001, the Government produced a White Paper 'Valuing People' for Learning Disability Services. One of the major objectives of the 'Valuing People' was the re-provision of large day centres into smaller community based settings by 2006.

- 3.1 Implementing 'Valuing People' requirements means that all large day centres managed by the City Council would need to be re-provided or remodeled to meet assessed individual need.
- 3.2 The Social Care & Health Department's Modernisation Day Services Plan, which was supported by City's Learning Disability Partnership Board, sets the direction of travel for day services in the City.
- 3.3 There will be more than 600 service users with Learning Disabilities who will need culturally appropriate community based services, and/or specialist services provided at Hastings Road Centre of Excellence over the next 18 months.
- 3.4 All the service users currently attending Day Centres are being reassessed and care plans are being prepared to meet their assessed needs. The financial plan that has been developed is based on groupings of people into need and locality with staff identified to support. The staff have already been involved in a consultation exercise where all contracts have been changed to reflect the requirements of working flexibly in the community. Carers and service users have also been closely involved in the planning and service design for the new service. This consultation is on going and is scrutinised by the Learning Disability Partnership Board.
- 3.5 Implementation of individual care plans (which have been developed using a person centered approach), will be achieved through alternative services identified within the community setting. These will be delivered over a transitional period of time, on a phased basis, whilst service users begin to experience a community based care programme that will have the flexibility to continually change to meet needs and promote independence. The attendance at large Day Centres will then cease.

### **4. Day Centre Reconfiguration Plan**

- 4.1 The indicative timescales for the re-provision of South Lodge, London Road and Fosse Day Centres are within the next six to eighteen months. This is dependent on enough capital being made available to modernise Hastings Road Day Centre to provide specialist services for people with profound multiple disabilities, and also to refurbish and upgrade community bases to meet the needs of people with challenging behaviour.
- 4.2 The preliminary plan is to re-provide for service users at South Lodge by meeting their assessed need within a range of settings. These will include the new community based older person's service, the new community and building based challenging behaviour service, community based services and, for those who need more time in their transitional planning, a programme of preparation at Fosse Day Centre. This work is planned for the next 6 months.

4.3 To implement the change at South Lodge, space will need to be created at Fosse Day Centre, which will require the people from the Special Unit to be transferred to Hastings Road and some into the community based developing services and some people from the general Day Centre into the developing community based services.

4.4. The reprovision of Fosse Day Centre is planned to take place over the next 16 months.

## **5. Financial Implications**

5.1 The modernisation programme is driven by Government guidance and the requirement to provide more culturally appropriate and modern day services. It will have a number of financial implications for the Council:

- After a safe transition for service users and with the involvement of carers, South Lodge and Fosse Day Centres will no longer be required for service delivery. It is expected that the Council will wish to dispose of them, which would generate capital receipts. The day centres would be available for disposal in the latter months of 2004/05 (South Lodge) and 2005/06 (Fosse).
- An estimated £400,000 of capital funding is needed to modernise and refurbish Hastings Road Centre and £250,000 for community based premises. It is expected that £100,000 of this will be needed in 2004/05, £400,000 in 2005/06 and £150,000 in 2006/07. This spending will need to be incurred before the capital receipts from the two day centres are received.
- Additional revenue funding will be needed to meet dual running costs over 24 months whilst current day centre provision is wound down and service users move onto the community based provision or to the new services at Hastings Road. This has been costed at £200,000.
- The current revenue budgets for Fosse and South Lodge Day Centres will be needed for the new community based services and for the enhanced role of Hastings Road Day Centre.
- A further increase of £100,000 will need to be considered in future departmental revenue strategies to meet the costs of the modernisation programme over and above increased funding already identified for the demographic trends.
- The modernisation programme will help to minimise future cost increases from demographic trends, which show significant growth due to longer life expectancy and growing numbers of school leavers, many of whom have complex needs.

5.2 As the disposal of the two day centres is dependent upon the investment in Hastings Road and community based premises, it is proposed to earmark part of the proceeds of the disposal to meet the capital costs, in accordance with usual practice.

5.3 The additional dual running / transitional revenue costs for the earlier phases of the modernisation programme were largely met by the Neighbourhood Renewal Fund. There is no provision in the Department's revenue budget for the estimated £200,000

dual running costs of the final phase Therefore, it is proposed to earmark an equivalent amount of the capital receipts to meet these costs.

- 5.4 The earmarking of part of the capital receipts will be considered in more detail in a report on corporate property to be brought to Cabinet in the near future, in which a formal recommendation will be made. Once the detailed capital works estimates and the funding are agreed, Cabinet will be asked to approve a variation to the capital programme in accordance with Finance Procedure Rules.

**Colin Sharpe, Head of Finance, Social Care and Health**

**6. Legal Implications**

The main legal issue concerns the change in provision of services currently provided at the two centres to individual users. As I understand the process, these individual users' services will remain intact until their needs have been reassessed and alternative plans developed. This process should ensure that no individuals' rights, under community care legislation, are infringed.

**Guy Goodman, Assistant Head of Legal Services**

**7. Consultation**

Widespread consultation has taken place with staff, service users, carers and other Agencies around the direction of travel and philosophy underlying the modernisation programme which includes reprovision of large day centres.

Regular reports are presented to the Learning Disability Partnership Board implementing the key elements of the White Paper.

**8. Other Implications**

OTHER IMPLICATIONS	YES/NO	Paragraph References within supporting information
Equal Opportunities Policy	Yes	Throughout the report
Sustainable and Environmental	No	
Crime and Disorder	No	
Human Rights Act	Yes	Throughout the report
Elderly/People on Low Income	Yes	Throughout the report

**9. Background Papers – Local Government Act 1972**

Government White Paper Valuing People various reports to Learning Disability Partnership Board.

**Report Author/Officer to contact:**

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**DECISION STATUS**

<b>Key Decision</b>	No
<b>Reason</b>	N/A
<b>Appeared in Forward Plan</b>	No
<b>Executive or Council Decision</b>	Executive (Cabinet)